



Universal Newborn Hearing Screening is not a new idea ... in 1944 Ewing and Ewing wrote:

"[There is] an urgent need to study further and more critically methods of testing hearing in young children . . . during this first year the existence of deafness needs to be ascertained . . . training needs to be begun at the earliest age that the diagnosis of deafness can be established."

Ewing IR, Ewing AWG. 1944. The ascertainment of deafness in infancy and early childhood. *The Journal of Laryngology and Otology* 59:309-333.

1973 compared to 2005

• What Remains the Same?

- Babies may not talk much for a year, but they are learning
- For babies to have a good start on learning language, they must be found at birth
- Whatever the cause of hearing oss, each day counts
- Expense of doing it keeps us from finding babies early Technological advances accelerated the progress
- Individual initiative and creativity is the key

- What Has Changed?
 - Keenan's hearing loss was discovered early --- 18 months

 - Very few babies are identified at birth
 - No laws requiring states to screen habies
 - Technology for screening, diagnosis and amplification



















Why is Early Identification of Hearing Loss so Important?

 Hearing loss occurs more frequently than any other condition for which population-based screening is done



Rate Per 1000 of Permanent Childhood Hearing
Loss in EHDI Programs

Site	Sample Size	Prevalence Per 1000	
Rhode Island (3/93 - 6/94)	16,395	1.71	
Colorado (1/92 - 12/96)	41,976	2.56	
New York (1/96 - 12/96)	27,938	1.65	
Utah (7/93 - 12/94)	4,012	2.99	
Hawaii (1/96 - 12/96)	9,605	4.15	
Massachussets (1/04 – 12/04)	78,515	2.87	
Adapted from White KR (2003) The current st	atus of FHDI progra	ms in the United States Mer	ntal Ratardation



Why is Early Identification of Hearing Loss so Important?

- Hearing occurs more frequently than any other birth defect.
- Undetected hearing loss has serious negative consequences.





Why is Early Identification of Hearing Loss so Important?

- Hearing loss occurs more frequently than any other birth defect.
- Undetected hearing loss has serious negative consequences.
- There are dramatic benefits associated with early identification of hearing loss.

Boys Town National Research Hospital Study of Earlier vs. Later



Newborn Hearing Screening Prior to 1990

- Conventional Auditory Brainstem Response
 - Accurate, but too expensive
- High Risk indicators
 - Only about 50% of children with congenital hearing loss exhibit one or more of these high risk indicators

What Percentage of Hearing Impaired Children were High Risk as Infants?



Accuracy of High Risk Based UNHS Programs Mahoney and Eichwald (1987)

Program operational from 1978-1995.

JCIH indicators incorporated into legally required birth certificate.

Computerized mailing and follow-up, and free diagnostic assessments at regional offices and/or mobile van.

Program now discontinued because:

parents only made appointments for about 1/2 the children who had a risk indicator.

- only about 1/2 of the children with an appointment showed up.
- difficulty obtaining accurate information from hospitals for some risk indicators.

Mahoney, T.M., & Elchwald, J.G. (1987). The ups and "downs" of high-risk hearing screening: The Utah statewide program. Seminars in Hearing 8(2), 155-163.

Newborn Hearing Screening Prior to 1990

- Auditory Brainstem Response
 - Accurate, but too expensive
- High Risk indicators
 - Only about 50% of children with congenital hearing loss exhibit high risk indicators
 - Only about ¹/₂ of those with high risk indicators make an appointment for further testing and only about ¹/₂ of those are ever tested
- Behaviorally-based hearing screening
 - Expensive
 - Inaccurate



From 1988-1993, the first large-scale clinical trial of universal newborn hearing screening was conducted

-- the Rhode Island Hearing Assessment Project ---



In March, 1993 an NIH Consensus Panel concluded that: The average age of diagnosis of hearing loss remains constant at about 2 ½ years of age. All infants should be screened for hearing loss...this will be accomplished most efficiently by screening prior to discharge from the well-baby nursery. Identification of hearing loss must be seen as imperative for all infants

Percentage of Newborns Screened for Hearing in the United States







Status of EHDI Programs in the US: Universal Newborn Hearing Screening



- With ~95% of infants screened, newborn hearing screening has become the "standard of care"
- There are hundreds of excellent programs - - - regardless of the type of equipment or protocol used
- Some programs are still struggling with high refer rates and poor follow-up







The Hearing Head Start Project Feasibility study from 2001-2004 6 9 programs in 3 states with 3,000+ children screened. I dentified 2 per 1,000 with unidentified transient losses Programs now being replicated in 12 additional states



Eiserman WD, Shisler L, Foust T, Buhrman J, Winston RL, White KR (2007). Screening for hearing loss in early childhood programs. *Early Childhood Research Quarterly*. 22, 105-117.

Status of EHDI Programs in the United States

- Universal Newborn Hearing Screening
- Effective Tracking and Follow-up as a part of the Public Health System

Rate Per 1000 of Permanent Childhood Hearing Loss in EHDI Programs

Sample Size	Prevalence Per 1000	
16,395	1.71	
41,976	2.56	
27,938	1.65	
4,012	2.99	
9,605	4.15	
78,515	2.87	
	Sample Size 16,395 41,976 27,938 4,012 9,605 78,515	Sample Prevalence Size Per 1000 16,395 1.71 41,976 2.56 27,938 1.65 4,012 2.99 9,605 4.15 78,515 2.87

Rate Per 1000 of Permanent Childhood Hearing Loss in EHDI Programs

Site	Sample Size	Prevalence Per 1000	% of Refers with Diagnosis
Rhode Island (3/93 - 6/94)	16,395	1.71	
Colorado (1/92 - 12/96)	41,976	2.56	48%
New York (1/96 - 12/96)	27,938	1.65	
Utah (7/93 - 12/94)	4,012	2.99	
Hawaii (1/96 - 12/96)	9,605	4.15	
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Rate Per 1000 of Permanent Childhood Hearing Loss in EHDI Programs

Sample Size	Prevalence Per 1000	% of Refers with Diagnosis
16,395	1.71	42%
41,976	2.56	48%
27,938	1.65	67%
4,012	2.99	73%
9,605	4.15	98%
78,515	2.87	89%
	Sample Size 16,395 41,976 27,938 4,012 9,605 78,515	Sample Size Prevalence Per 1000 16,395 1.71 41,976 2.56 27,938 1.65 4,012 2.99 9,605 4.15 78,515 2.87

Tracking and Data Management



- 89% of states have created a statewide tracking system information submitted for
 - information submitted for 80% of the births in 2003
 72% have individual identifying data --- up from 32% in 2001
 - data --- up from 32% in 2001 57% track babies until at least 3 years of age
- Linkages with other Public Health Information systems are expanding (eg, Vital Statistics, heelstick, EI, Immunizations)

What Contributes to "Loss to Follow-up"?

- Referral rates in the hospital are too high (because of
- Ineffective information for parents (about initial results, need for follow-up, what to do next. etc)
- Accurate data isn't shared quickly with the right stakeholders (hospitals, state EHDI program, medical home, audiologists, early interventionists, etc)
- Shortage of pediatric audiologists (because of not enough training programs, poor reimbursement rates, rural/remote residences, etc)
- Lack of knowledge about current "effective practices" (among program managers, health care providers, early interventionists, etc).
- Not enough public awareness about importance of issue (taxpayers, administrators, extended family, etc)
- Lack of resources (for screening, follow-up diagnosis, early intervention, case management, etc)





Status of EHDI Programs in the United States

- Universal Newborn Hearing Screening
- Effective Tracking and Follow-up as a part of the Public Health System
- Appropriate and Timely Diagnosis of the Hearing Loss



Status of EHDI Programs in the US: Audiological Diagnosis



- Equipment and techniques for diagnosis of hearing loss in infants continues to improve
- Severe shortages in experienced pediatric audiologists delays confirmation of hearing loss
- State coordinators estimate only 66% "receive diagnostic evaluations before 3 months of age



Status of EHDI Programs in the United States

- Universal Newborn Hearing Screening
- Effective Tracking and Follow-up as a part of the Public Health System
- Appropriate and Timely Diagnosis of the Hearing Loss
- Prompt Enrollment in Appropriate Early Intervention



We are certain that you are aware of the **growing national crisis** in the provision of essential early intervention and health care services for infants and toddlers with hearing loss... Studies have demonstrated that when hearing loss of any degree, including mild bilateral or unilateral hearing, is not adequately diagnosed and addressed, the hearing loss can adversely affect the speech, language, academic, emotional, and psychosocial development of young children.

Although efforts to identify and evaluate hearing loss in young children have improved... many young children with hearing loss may not be receiving the early intervention or other services they need in a timely manner that will enable them to enter preschool and school ready to succeed.

Letter sent by Departments of Education and Health and Human Services, July 2006



Many Early Intervention Programs for Children with Hearing Loss are "Out-of-Sync"

- Most programs for young deaf children were developed 30+ years ago when:
 - •The majority of deaf children were identified at 2-3 years of age •Sign language was the communication option chosen by most parents
- 95% of all newborns with hearing loss have parents with normal hearing.
- · In one research study when parents were given a choice

In 1995: 60% chose sign-language options; 40% chose spoken-language options In 2005: 15% chose sign-language options; 85% chose spoken-language options

Early Intervention: Finishing the EHDI Revolution



Deafness in infants is a serious concern because it interferes with the development of language -that which sets humans apart from all other living things . . . early intervention with hearing impaired children results in improved language development, increased academic success, and increased lifetime earnings . . . [and] actually saves money since hearing impaired children who receive early help require less costly special education services later I am optimistic. I foresce a time in this contry . . . when no child reaches his or her first birthday with an undetected hearing impairment.

C. Everett Koop, US Surgeon General, 198

Part C of the Individuals with Disabilities Act (IDEA, 1997)

- It is therefore the policy of the United States to provide financial assistance to States –
- to develop and implement a statewide, comprehensive, coordinated, multidisciplinary, interagency system that provides early intervention services for infants and toddlers with disabilities and their families

Public Law 105-17, further amended by Public Law 108-446 in 2004

Section 631 of PL 108-457 states the purpose of Part C is to:

- Enhance the development of infants and toddlers with disabilities to minimize the potential for developmental delay.
- Reduce the education costs to society by minimizing the need for special education and related services after infants and toddlers with disabilities reach school age.
- Minimize the likelihood of institutionalization and maximize the potential for independent living in society.
- · Enhance the capacity of families to meet the needs of their children.
- Enhance the capacity of states and local programs to meet the needs of underrepresented populations, particularly minority, low income, inner city, and rural populations.

Part C of the Individuals with Disabilities Act (IDEA, 1997)

- In order to be eligible for a grant...a state shall demonstrate...
- 1) It has adopted a policy that appropriate early intervention services are available to all infants and toddlers with disabilities in the State and their families

Part C of the Individuals with Disabilities Act (IDEA, 1997)

a)...A statewide system...shall include, at minimum, the following components 7. Central information directory of 1. Definition of eligibility criteri services 2. Statewide policy to ensure 8. Comprehensive system of services to all infants and toddlers personnel development 3. Timely, comprehensive 9. A lead agency multidisciplinary evaluation 4. An individualized family service 10 Procedural safeguards plan (IFSP) for all identified children 5. Comprehensive child find system 11. State interagency coordinating council 6. Public awareness program

Eligibility

Federal regulations for IDEA require all states to provide Part C services to any child who:

(i)is experiencing developmental delays, as measured by appropriate diagnostic instruments and procedures in one or more of the areas of cognitive development, physical development, communication development, social or emotional development, and adaptive development; or

(ii)has a diagnosed physical or mental condition which has a high probability of resulting in developmental delay.

Are Children with Hearing Loss Eligible for Part C Services?

- 55 of 55 (100%) indicated that services would be provided to a child who had a diagnosed physical or mental condition with a high probability of resulting in developmental delay.
- 37 of 55 (67%) listed hearing loss, auditory impairment, deafness, or something similar as one of the specific conditions.
- Only 7 of 55 (13%) of the State Plans provided any kind of operational definition that could be used to determine if a specific child with hearing loss would be eligible.
- Twelve other states (22%) provided some type of operational definition for hearing loss in other documents.



Comprehensive Child Find System 34 CFR Part 303.321

- (b) Procedures. The child find system must include the policies and procedures that the state will follow to ensure that:
- All infants and toddlers in the state who are eligible for services under this part are identified, located, and evaluated.... The procedures required in paragraph (b) (1) of this section must:
- 2) (i) Provide for an effective method of making referrals by primary referral sources.
 - (ii) Ensure that referrals are made no more than 2 working days after a child has been identified.
 - (iii) Include procedures for determining the extent to which primary referral sources, especially hospitals and physicians, disseminate the information....prepared by the lead agency on the availability of early intervention services to parents of infants and toddlers with disabilities....



- (e) Timelines for public agencies to act on referrals.
- (1) Once the public agency receives a referral, it shall appoint a service coordinator as soon as possible.
- (2) Within 45 days after it receives a referral, the public agency shall...
 - (i) Complete the evaluation and assessment activities in Sec. 303.322, and
 - (ii) Hold an IFSP meeting in accordance with Sec. 303.342





At what per report a cl to the state	oint in time does the state EHDI program typically hild who is identified with a (potential) hearing loss e IDEA Part C (early intervention) program?
7 (15%)	When the baby is referred from the screening test
33 (69%)	When the child is diagnosed with hearing loss
8 (17%)	Never
Are child	ren enrolled in your Part C Early Intervention
programs regularly	for reasons other than permanent hearing loss checked for hearing?
programs regularly	for reasons other than permanent hearing loss checked for hearing? 18 (33%) Yes
programs regularly	for reasons other than permanent hearing loss checked for hearing? 18 (33%) Yes 7 (15%) No

cellent coordination l cooperative work	1	2	3	4	5	No coordination and cooperative work
(# of states)	15	14	14	7	0	
(% of states)	30%	28%	28%	14%		

Comprehensive System of Personnel Preparation (34 CFR 303.168)

IDEA requires the state early intervention system to operate "a comprehensive system of personnel development [that promotes] the preparation of early intervention providers who are fully and appropriately qualified to provide early intervention services."

Recall that ...

95% of all newborns with hearing loss have parents with normal hearing.

In one research study when parents had clear choices: In 1995: 60% chose sign-language options; 40% chose spoken-language option In 2005: 15% chose sign-language options; 85% chose spoken-language option



Appropriate Early Intervention Services (Section 635 of PL 108-446)

- Historically, deaf children have required more than triple the educational resources as their hearing peers (\$26,207 versus \$7,823)¹
- Private Health Insurance policies seldom pay for hearing aids²
- Medicaid usually covers hearing aids, but often only provides analog aids due to "medical necessity" clauses and reimbursement rates are 38% of what is paid by private insurers³

¹Schroeder L, Petrou S, Kennedy C, McCann D, Law C, Watkin PM, Worsfold S, & Yuen HM. (2006). The economic costs of congenital bilateral permanent childhood hearing impairment. *Pediatrics*, 117(4), 1101-1112. Fost HB, McManus MA, & Reichman MB. (2002). The Strengths and Weaknesses of Private Health Insurance *Coverage for Children with Special Health Care Needs*. Washington, DC: Maternal and Child Health Policy Research Center.

³McManus M, Levtov R, White K, Forsman I, Foust T, & Thompson M. (2004). The adequacy of Medicaid reimbursement of hearing services for children. Washington, DC: Maternal and Child Health Policy Research Center.

Appropriate Early Intervention Services (Section 635 of PL 108-446)

- Part C of IDEA seldom pays for hearing aids or FM systems
- In 1990, Congress specifically added the definitions of "assistive technology devices" contained in PL 101-476 to the Education of the Handicapped Act (what is now IDEA

The term "assistive technology device" means any item, piece of equipment, or product system, whether acquired commercially off the shelf, modified, or customized, that is used to increase, maintain, or improve functional capabilities of individuals with disabilities.

• Thus, hearing aids and FM systems should be covered under Part C of IDEA whenever a child requires hearing aids "to increase, maintain, or improve functional capabilities"

Public Awareness (Section 635 of PL 108-446)

A public awareness program focusing on early identification infants and toddlers with disabilities, including the preparation and dissemination ... to all primary referral sources, especially hospitals and physicians...



"Take Home" Messages

- Part C of IDEA is a untapped resource for improving early intervention services for children who are deaf or hard-of-hearing.
- Part C is not the "pot of gold" at the end of the rainbow
- Better education of and collaboration with Part C
 program managers and providers is needed

(St

 Persistent advocacy and public policy work is essential

Status of EHDI Programs in the United States

- Universal Newborn Hearing Screening
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- Appropriate and Timely Diagnosis of the Hearing Loss
- Prompt Enrollment in Appropriate Early
 Intervention
- A Medical Home for all Newborns



Educating Primary Heal About Early Identification	th Care Providers on of Hearing Loss
Assume a newborn for whom you are caring to profound bilateral hearing loss. If no othe would you refer the baby for a(n):	is diagnosed with a moderate r indications are present,
	Always or Often
Ophthalmological evaluation	0.6%
Genetic evaluation	8.9%
Otolaryngological evaluation	75.6%
Responses of 1975 physicians in 21 states	
Moeller MP, White KR, & Shisler L (in press). Primary care physicians' knowledge, Pediatrics.	attitudes and practices related to newborn hearing screening.











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- Appropriate and Timely Diagnosis of the Hearing Loss
- Prompt Enrollment in Appropriate Early
 Intervention
- A Medical Home for all Newborns
- Culturally Competent Family Support









Lessons Learned

----- H. L. Mencken

There is always an easy solution to every human problem neat, plausible, and WRONG.

Lessons Learned

1. Be wary of simple answers to complex problems

Lessons Learned

- 1. Be wary of simple answers to complex problems
- 2. Technological Advances have been critical to past success....and will continue to be important
 - ✓ Faster and more effective screening equipment
 - ✓ Linking physiological screening to genetic analysis based on the dried blood spot
 - ✓ Screening for cytomegalovirus (CMV)
 - ✓ Regeneration of hair cells

Lessons Learned

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- 5. Coordination of screening with effective data systems will provide the data to dramatically improve programs
 - ✓ Late-onset hearing loss
 ✓ Risk indicators
 ✓ CMV
 - ✓ Auditory neuropathy





Policy and Legislative Initiatives with Local, State and Federal Partners



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- 6. Standardization is a double-edged sword
- 7. Good Begun ... Is half done









However beautiful the strategy, you should occasionally look at the results.

Sir Winston Churchill





"Parachutes appear to reduce the risk of injury after gravitation challenge, but their effectiveness has not been proven with randomized controlled trials."



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never give up!

Lessons Learned

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- Partnership is the key to success
- Coordination of screening with effective data systems will provide the data to dramatically improve programs
- Standardization is a double-edged sword
- Good Begun Is half done
- Research/evaluation is important \ldots but, not a silver bullet
- Avoid sibling rivalries
- 10. Never, never, never, never give up!



Take Home Messages

- The world has changed for infants and young children with permanent hearing loss
- Screening is only the first (and the easiest!) step
- Just as scientific and technological advances have • made the revolutionary changes of the last 15 years possible --- more are coming
- Education and advocacy are the foundation on which future progress will be built

